

A Program of the Georgia Forestry Commission with support from the U.S. Forest Service

+

## Community Wildfire Protection Plan An Action Plan for Wildfire Mitigation and Conservation of Natural Resources

Jasper County, Georgia



## SIGNATURE PAGE

Honorable Gene Trammell, Chairman Jasper County Board of Commissioners	Date
Mike Benton Jasper County Manager	Date
Jarret Slocumb Jasper County Fire Chief Jasper County Emergency Management	Date
Russell Fowler GFC Chief Ranger	Date
Tim Kolmick Fire Management Officer, USFS Oconee National Forest	Date
John Mason Piedmont Nation Wildlife Refuge	Date

Prepared by;

Russell Fowler, Chief Ranger, Jasper County

Beryl Budd, Wildfire Prevention Specialist

Georgia Forestry Commission 112 Juliette Rd Round Oak GA 31038

The following report is a collaborative effort among various entities; the representatives listed below comprise the core decision-making team responsible for this report and mutually agree on the plan's contents:

Gene Trammell, Chairman
Jasper County Board of Commissioners

Mike Benton, County Manager Jasper County

Jarret Slocumb, Chief Jasper County Fire Department Director, Jasper County Emergency Management

Russell Fowler, Chief Ranger Jasper/Jones County Forestry Unit Georgia Forestry Commission

Beryl Budd, Wildfire Prevention Specialist Georgia Forestry Commission

Tim Kolmick, Fire Management Officer US Forest Service Oconee National Forest

John Mason, Prescribed Fire Specialist Piedmont National Wildlife Refuge

PL	AN CONTENTS	PAGE#
I.	Objectives	1
II.	Community Collaboration	1
III.	Community Background and Wildfire History	2
IV.	Community Base Maps	8
V.	Community Wildfire Risk Assessment	11
VI.	Prioritized Mitigation Recommendations  Community Fuel Reduction  Wildfire Response  Education & Outreach	18
VII.	Action Plan	22
VIII.	Grant Funding & Mitigation	24
IX.	Glossary	25
X.	Sources of Information	27
	Appended \Documents	
	Jasper County Southern Wildfire Risk Summery Report (SouthWRAP)	

#### I. OBJECTIVES

A Community Wildfire Protection Plan (CWPP) provides a community with a road map to reduce its risk from wildfire. A CWPP is designed through collaboration between state and local fire agencies, homeowners and landowners, and other interested parties such as city councils, utilities, homeowners associations, environmental organizations, and other local stakeholders. The plan identifies strategic sites and methods for risk reduction and structural protection projects across jurisdictional boundaries.

Comprehensive plans provide long-term guidance for growth, reflecting a community's values and future expectations. The plan implements the community's values and serves to protect natural and community resources and public safety. Planning also enables communities to address their development patterns in the Wildland Urban Interface and determine how they can reduce their risk through alternative development patterns. The formal legal standing of the plan and its central role in local government decision making underscores the opportunity to use this planning process as an effective means for reducing wildfire risk.

The mission of the following plan is to set clear priorities for the implementation of wildfire mitigation in Jasper County. The plan includes prioritized recommendations for the appropriate types and methods of fuel reduction and structure ignitability reduction that will protect this community and its essential infrastructure. It also includes a plan for wildfire suppression. Specifically, the plan includes community-centered actions that will:

- Educate citizens on wildfire, its risks, and ways to protect lives and properties,
- Support fire rescue and suppression entities,
- Focus on collaborative decision-making and citizen participation,
- Develop and implement effective mitigation strategies, and
- Develop and implement effective community ordinances and codes.

#### II. COMMUNITY COLLABORATION

Wildfire risk reduction strategies are most effective when approached collaboratively – involving groups of residents, elected officials, community decision makers, emergency managers, and natural resource mangers –and when combined with effective outreach approaches. Collaborative approaches make sense as the initial focus of any community attempting to work toward wildfire risk reduction. In all Community Wildfire Protection Plan collaborations, the goal is to cooperatively identify problems and reach a consensus for mutual action. In the case of wildfire mitigation, a reduction in the wildfire risk to the community's lives, houses, and property is the desired outcome.

The collaborative core team convened on January 25, 2010 to assess risks and develop the Community Wildfire Protection Plan. The group is comprised of representatives from local government, local fire authorities, and the state agency responsible for forest management.

Below are the groups included in the task force:

Jasper County Government

County Fire Department

Emergency Management

Board of County Commissioners

Georgia Forestry Commission

It was decided to conduct community assessments on the basis of the on high risk communities and the individual fire districts in the county. The chief of the Jasper County Fire Department, Chief Ranger of the local Georgia Forestry Commission office, and the Community Wildfire Protection Specialist reconvened on July19, 2010 for the purpose of completing the following:

Risk Assessment Assessed wildfire hazard risks and prioritized mitigation actions.

The wildfire risk assessment will help homeowners, builders, developers, and emergency personnel whether the area needs attention and will help direct wildfire risk reduction practices to the

areas at highest risk.

Fuels Reduction Identified strategies for coordinating fuels treatment projects.

Structure Ignitability Identified strategies for reducing the ignitability of structures

within the Wildland interface.

Emergency Management Forged relationships among local government and fire districts and

developed/refined a pre-suppression plan.

Education and Outreach Developed strategies for increasing citizen awareness and action

and to conduct homeowner and community leader workshops. Outreach and education programs are designed to raise awareness and improve audience knowledge of wildfire risk reduction needs and practices. In the best cases, education and outreach programs will influence attitudes and opinions and result in effective action.

### III. COUNTY BACKGROUND AND WILDFIRE HISTORY

#### **County Background**



Located in central Georgia, Jasper County, the state's thirty-first county, was created in 1807 from part of Baldwin County on land formerly held by Creek Indians. It is one of the "antebellum trail" counties, which stretch from lower northeast Georgia to the center of the state. The 370-square-acre county was named for Revolutionary War (1775-83) sergeant William Jasper, a hero of the 1776 Battle of Sullivan's Island (also known as the Battle of Fort Moultrie) who died during the Siege of Savannah in 1779. The county was first named for John Randolph of

Virginia, whose opposition to the War of 1812 (1812-15) made him so unpopular with Georgians that the legislature renamed the county in 1812. (In 1828 another county was named for Randolph.)

The Creek Indians long maintained settlements on the shoals of the Ocmulgee River, and Carolina fur trappers traded with them at a location known as the "Seven Islands of the Ocmulgee" as far back as the 1670s. The first non-Indians to settle in what became Jasper County arrived in the late eighteenth century. The first known white settler was a deer hunter known only by the name Newby, who lived near present-day Hillsboro as early as 1790. A treaty with the Creek nation that year provided land for a stagecoach route (the Seven Islands Stagecoach Road) from Augusta, Georgia, to Mobile, Alabama. Settlements grew up around the stagecoach stops.

The Seven Island Stagecoach Road became a valuable route for cotton planters, who shipped their cotton down the Ocmulgee River to mills near "Seven Islands," which grew into a thriving commercial center complete with cotton gins and grist-, saw-, and textile mills. The products of

these industries were shipped out to seaports via the stagecoach road.

In the 1830s and 1840s the importance of the river and coach road for transportation of goods declined in favor of rail transportation. However, during the Civil War (1861-65), Union troops laid two pontoon bridges across the Ocmulgee River at Planter's Factory near Seven Islands and crossed into Jasper County between November 17 and 20, 1864. Sherman's troops destroyed much of the railroad infrastructure during their march to the sea, and until the railroads could recover, the river once again was used for transporting goods. The Seven Islands mills were operated until cotton lost its dominance in Georgia's economy.

Abandoned mill buildings were finally torn down in the 1980s.

The county seat, Monticello, was named after U.S president Thomas Jefferson's home in Virginia by the town's founders, Virginians who had settled the area in 1808. Monticello was incorporated in 1810. Court was first held in the home of John Towns, one of the settlers. A log cabin served as courthouse until 1838, when it was replaced with a brick building. The current courthouse, made of marble and brick, was completed in 1907.

Among the other communities in Jasper County are Farrar, Hillsboro, Kelly, and Shady Dale. Shady Dale is the only other incorporated town.

As with much of the state, cotton was once the primary crop grown in Jasper County. After "King Cotton" lost its battle with the boll weevil and economic depression, many farm workers left the county. Those who remained began growing peaches. Later they adopted a diversified range of

commodities from livestock and poultry to wood products. During the 1980s a number of clothing and textile factories in the county closed, making a serious dent in the local economy. Residents began encouraging the growth of tourism by promoting their national forest areas and Jackson Lake. A major employer in the county is Georgia-Pacific.

Among the outdoor attractions is the Lloyd Shoals Dam, also called Jackson Lake, which covers 4,750 acres, with 135 miles of shoreline. The lake was formed when the Central Georgia Power Company created a dam and hydroelectric plant at Lloyd Shoals on the Ocmulgee River in 1910. Jasper County shares the lake with Butts and Newton counties. Part of the Oconee National Forest, the only national forest in Georgia's Piedmont, is in Jasper County. Much of this large wooded tract was deforested during the cotton plantation era but has been replanted for both



**Seven Islands Nature Trail** 

people and wildlife to enjoy. The Seven Islands Trail is in Jasper County along the Ocmulgee River.

(Courtesy New Georgia Encyclopedia)

#### Wildfire History

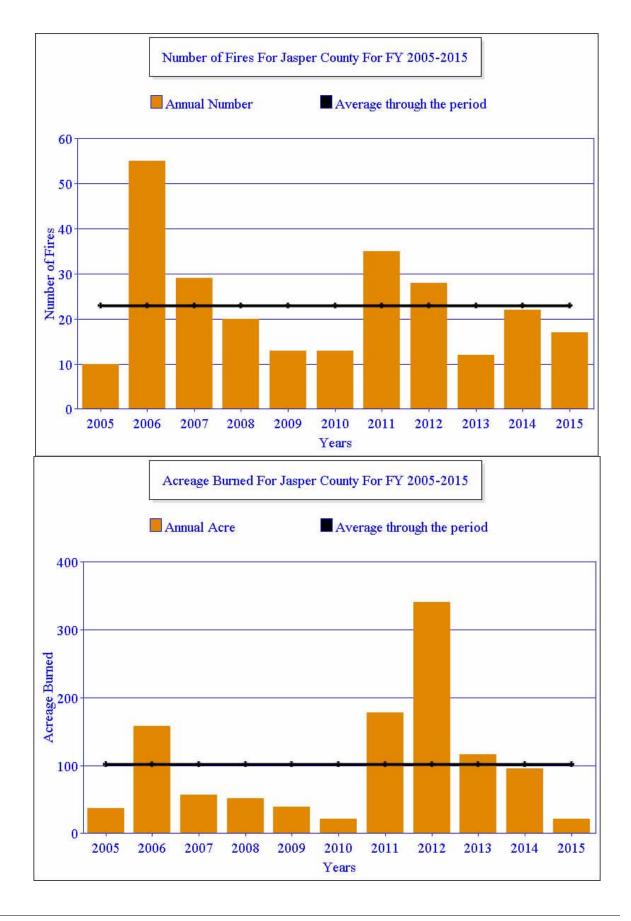
Recent data show that a majority of the fastest growing areas in the U.S. are in wildfire-prone environments. It is not a surprise that some of these fastest growing areas are in Georgia. In last decade of the 20<sup>th</sup> Century, Georgia's population increased substantially. Homeowners in Georgia must contend with natural hazards including wildfire, tornados, and flooding. This combination of factors – burgeoning population, abundant natural areas, development pressures, and lack of public awareness makes Georgia a perfect state for creating solutions to various hazards. Georgia is looked to throughout the southern region as a leader in comprehensive and hazard mitigation planning.

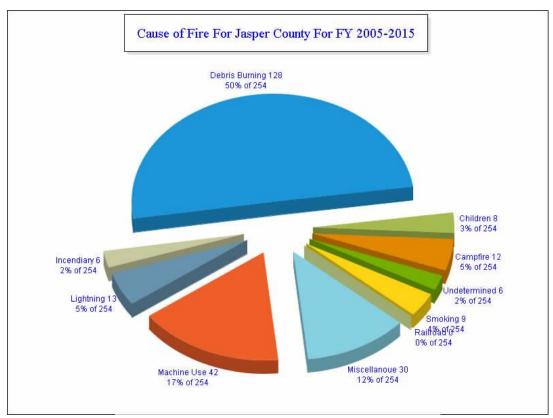
Many of Georgia's existing and new residents living in the urban interface are unaware of the vital role fire plays in our landscape and that their homes are extremely vulnerable to wildfire damage. Balancing development pressures with wildfire risk reduction and education creates a unique challenge for local governments, emergency managers, and wildfire management agencies such as the Georgia Forestry Commission.

Over the past five years, Jasper County has averaged 19 reported wildfires per year. The occurrence of these fires is fairly uniform throughout the year with a slight peak in the months of February and March and a slight decrease during the fall months. These fires have burned an average of 123 acres annually. While the numbers of fires remain fairly similar every month, there is a marked difference in the monthly acreage lost. The monthly acres lost during the late winter through summer period show a tenfold increase over the acres lost during the fall and early winter. Additionally while the annual numbers of fires have not increased noticeably during the 5 year period that records are available, the annual acreage lost appears to have decreased in later years. This perhaps a result of the increase in the practice of prescribed burning. The local Georgia Forestry Commission office needs to be commended for their valiant work increasing their very impressive prescribed burning regiment. The Jasper / Jones County Unit lead their district in the Central Georgia for burning. Despite their work, more homes are being built outside of traditional communities into the wildland urban interface. With this migration of people to the wildland urban interface the potential for a wildfire disaster continues to increase for Jasper County.

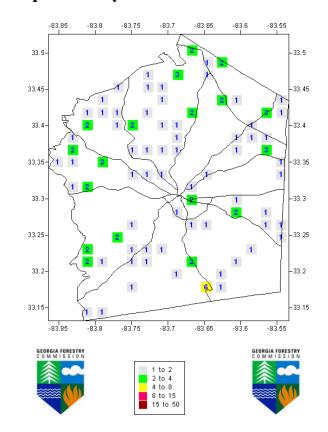
The leading cause of wildfires in Jasper County is careless debris burning. This has accounted for about 50% of all wildfires during the last 10 years. The second leading cause is machine use causing 17% of these wildfires. The following charts and tables include wildfire data in Jasper County from fiscal year 2016 (July 2015 thru June 2016) and for the previous years 2005 thru 2015. It should be noted that during these years the State has experienced two of the worst wildfire seasons in history, 2007 and 2011. Also during these years the lowest historical wildfire occurrence in 2010 and 2015.

County = Jasper	Cause	Fires	Acres	Fires 5 Yr Avg	Acres 5 Yr Avg
Campfire	Campfire	0	0.00	0.40	0.04
Children	Children	0	0.00	0.20	0.12
Debris: Ag Fields, Pastures, Orchards, Etc	Debris: Ag Fields, Pastures, Orchards, Etc	1	3.20	0.60	1.04
<u>Debris: Construction Land Clearing</u>	Debris: Construction Land Clearing	0	0.00	0.20	0.03
Debris: Escaped Prescribed Burn	Debris: Escaped Prescribed Burn	7	25.66	4.80	17.44
<u>Debris: Household Garbage</u>	Debris: Household Garbage	0	0.00	0.20	0.00
Debris: Residential, Leafpiles, Yard, Etc	Debris: Residential, Leafpiles, Yard, Etc	0	0.00	2.40	2.42
<u>Debris: Site Prep - Forestry Related</u>	Debris: Site Prep - Forestry Related	1	0.34	1.40	0.55
Incendiary	Incendiary	0	0.00	0.20	0.26
Lightning	Lightning	0	0.00	2.00	17.49
Machine Use	Machine Use	1	0.73	1.80	3.60
Miscellaneous	Miscellaneous	0	0.00	0.60	61.07
Miscellaneous: Cutting/Welding/Grinding	Miscellaneous: Cutting/Welding/Grinding	0	0.00	0.20	0.76
Miscellaneous: Power lines/Electric fences	Miscellaneous: Power lines/Electric fences	1	0.32	0.40	0.16
Miscellaneous: Spontaneous Heating/Combustion	Miscellaneous: Spontaneous Heating/Combustion	0	0.00	0.80	0.45
Miscellaneous: Structure/Vehicle Fires	Miscellaneous: Structure/Vehicle Fires	2	0.15	0.40	0.03
Smoking	Smoking	0	0.00	0.60	0.25
Undetermined	Undetermined	3	9.61	1.80	16.93
Totals for County: Jasper Year: 2016		16	40.01	19.00	122.66



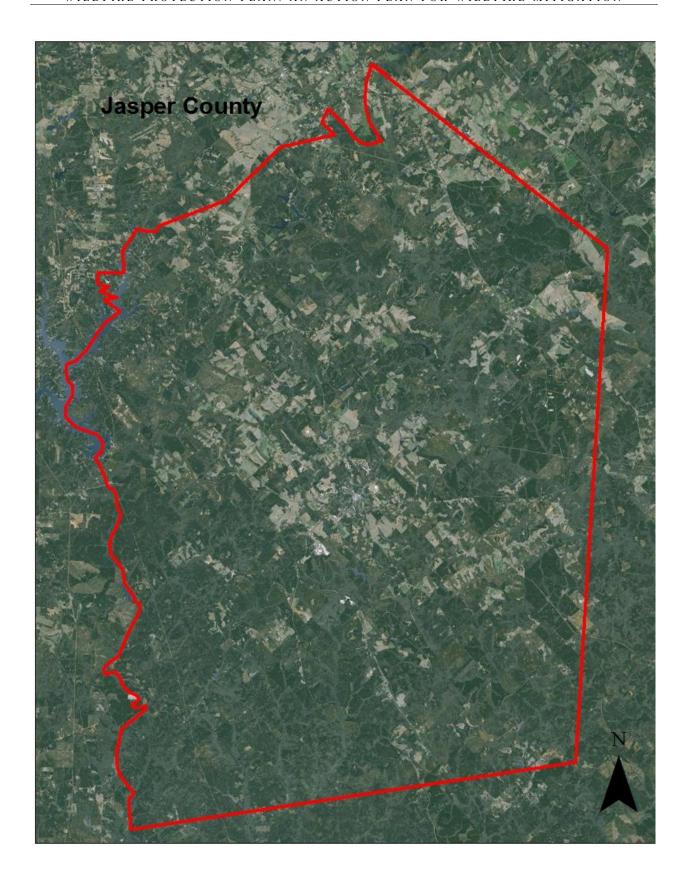


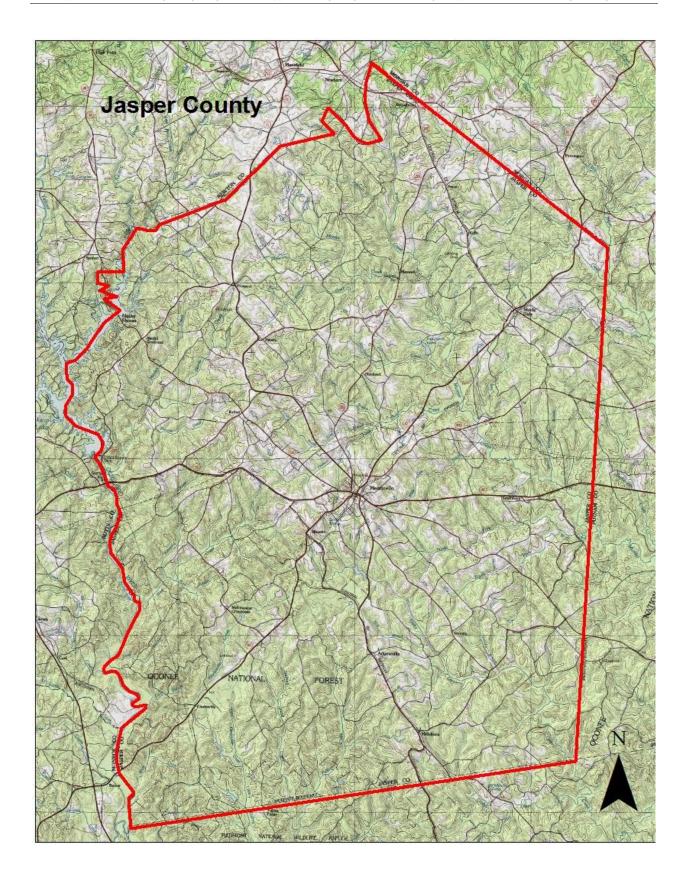
Fire Occurrence Map for Jasper County for Fiscal Year 2011-2015



## IV. COMMUNITY BASE MAPS







## V. COMMUNITY WILDFIRE RISK ASSESSMENT

#### The Wildland-Urban Interface

There are many definitions of the Wildland-Urban Interface (WUI), however from a fire management perspective it is commonly defined as an area where structures and other human development meet or intermingles with undeveloped wildland or vegetative fuels. As fire is dependent on a certain set of conditions, the National Wildfire Coordinating Group has defined the wildland-urban interface as a set of conditions that exists in or near areas of wildland fuels, regardless of ownership. This set of conditions includes type of vegetation, building construction, accessibility, lot size, topography and other factors such as weather and humidity. When these conditions are present in certain combinations, they make some communities more vulnerable to wildfire damage than others. This "set of conditions" method is perhaps the best way to define wildland-urban interface areas when planning for wildfire prevention, mitigation, and protection activities.

There are three major categories of wildland-urban interface. Depending on the set of conditions present, any of these areas may be at risk from wildfire. A wildfire risk assessment can determine the level of risk.

- 1. "Boundary" wildland-urban interface is characterized by areas of development where homes, especially new subdivisions, press against public and private wildlands, such as private or commercial forest land or public forests or parks. This is the classic type of wildland-urban interface, with a clearly defined boundary between the suburban fringe and the rural countryside.
- 2. "Intermix" wildland-urban interface areas are places where improved property and/or structures are scattered and interspersed in wildland areas. These may be isolated rural homes or an area that is just beginning to go through the transition from rural to urban land use.
- **3. "Island" wildland-urban interface**, also called occluded interface, are areas of wildland within predominately urban or suburban areas. As cities or subdivisions grow, islands of undeveloped land may remain, creating remnant forests. Sometimes these remnants exist as parks, or as land that cannot be developed due to site limitations, such as wetlands.

(courtesy Fire Ecology and Wildfire Mitigation in Florida 2004)



#### Wildland Urban Interface Hazards

Firefighters in the wildland urban interface may encounter hazards other than the fire itself, such as hazardous materials, utility lines and poor access.

#### Hazardous Materials

• Common chemicals used around the home may be a direct hazard to firefighters from flammability, explosion potential and/or vapors or off-gassing. Such chemicals include paint, varnish and other flammable liquids; fertilizer; pesticides; cleansers; aerosol cans, fireworks, batteries and ammunition. In addition, some common household products such as plastics may give off very toxic fumes when they burn. Stay OUT of the smoke from burning structures and any unknown sources such as trash piles.

#### Illicit Activities

 Marijuana plantations or drug production labs may be found in wildland urban interface areas. Extremely hazardous materials such as propane tanks and flammable/toxic chemicals may be encountered, as well as booby traps.

#### Propane tanks

• Both large (household size) and small (gas grill size) liquefied propane gas (LPG) tanks can present hazards to firefighters, including explosion. See the "LPG Tank Hazards" discussion for details.

#### Utility lines

• Utility lines may be located above and below ground and may be cut or damaged by tools or equipment. Don't spray water on utility lines or boxes.

#### Septic tanks and fields

• Below-ground structures may not be readily apparent and may not support the weight of engines or other apparatus.

#### New construction materials

• Many new construction materials have comparatively low melting points and may "off-gas" extremely hazardous vapors. Plastic decking materials that resemble wood are becoming more common and may begin softening and losing structural strength at 180° F, though they normally do not sustain combustion once direct flame is removed. However, if they continue to burn they exhibit the characteristics of flammable liquids.

#### Pets and livestock

 Pets and livestock may be left when residents evacuate and will likely be highly stressed, making them more inclined to bite and kick. Firefighters should not put themselves at risk to rescue pets or livestock.

#### Evacuation occurring

• Firefighters may be taking structural protection actions while evacuations of residents are occurring. Be very cautious of people driving erratically. Distraught residents may refuse to leave their property, and firefighters may need to disengage from fighting fire to contact law enforcement officers for assistance. In most jurisdictions firefighters do not have the authority to force evacuations. Firefighters should not put themselves at risk trying to protect someone who will not evacuate!

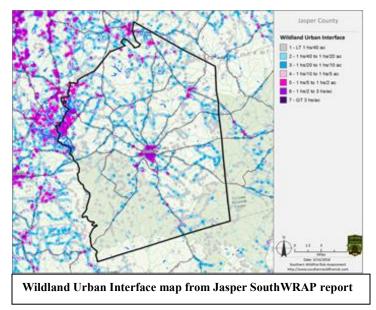
#### Limited access

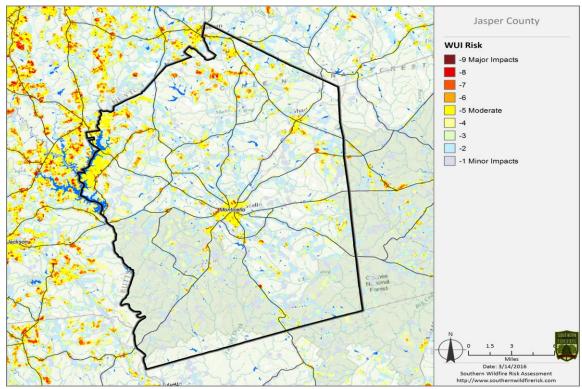
Narrow one-lane roads with no turn-around room, inadequate or poorly maintained bridges
and culverts are frequently found in wildland urban interface areas. Access should be
sized-up and an evacuation plan for all emergency personnel should be developed.

## **Southern Wildfire Risk Assessment Summary (SouthWRAP)**

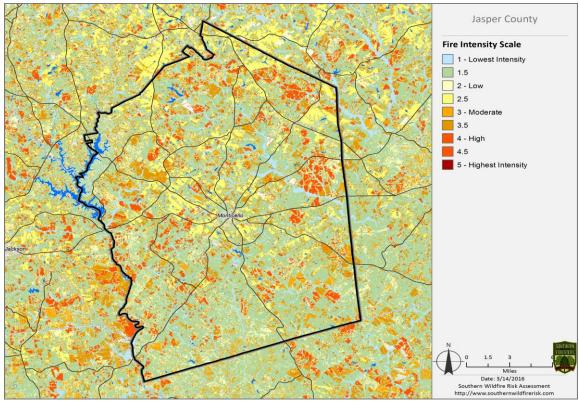
The Southern Wildfire Risk Assessment tool, developed by the Southern Group of State Foresters, was released to the public in July 2014. This tool allows users of the Professional Viewer application of the Southern Wildfire Risk Assessment (SWRA) web Portal (SouthWRAP) to define a specific project area and summarize wildfire related information for this area. A detailed risk summary report is generated using a set of predefined map products developed by the Southern Wildfire Risk Assessment project which have been summarized explicitly for the user defined project area. A risk assessment summary was generated for Wilcox County. The SouthWRAP (SWRA) products included in this report are designed to provide the information needed to support the following key priorities:

- Identify areas that are most prone to wildfire
- Identify areas that may require additional tactical planning, specifically related to mitigation projects and Community Wildfire Protection Planning
- Provide the information necessary to justify resource, budget and funding requests
- Allow agencies to work together to better define priorities and improve emergency response, particularly across jurisdictional boundaries
- Define wildland communities and identify the risk to those communities
- Increase communication and outreach with local residents and the public to create awareness and address community priorities and needs
- Plan for response and suppression resource needs
- Plan and prioritize hazardous fuel treatment programs





Wildland Urban Interface Risk map



Fire Intensity Scale Map

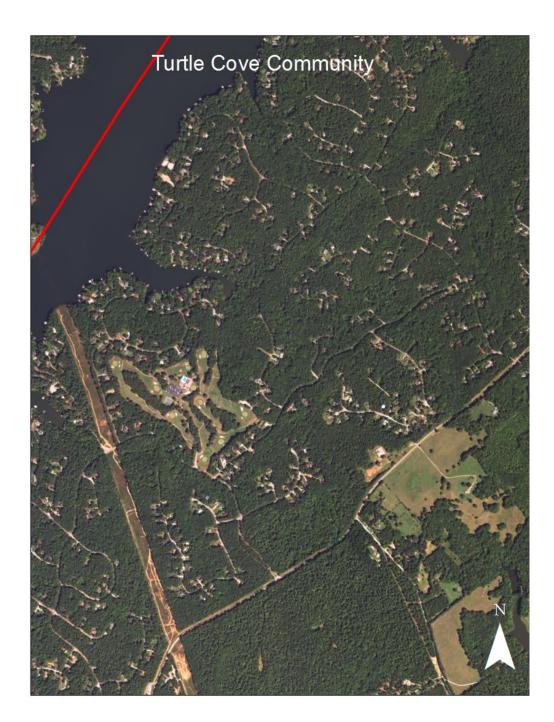
#### **Community Assessments:**

The wildland fire risk assessments conducted in 2010 by the Jasper County Fire Department and the Georgia Forestry Commission returned an average score of 91, placing Jasper County in the "moderate risk" hazard range. The risk assessment instrument used to evaluate wildfire hazards to Jasper County's WUI was the Hazard and Wildfire Risk Assessment Checklist. The instrument takes into consideration accessibility, vegetation (based on fuel models), roofing assembly, building construction, and availability of fire protection resources, placement of gas and electric utilities, and additional rating factors. The following factors contributed to the wildfire hazard score for Jasper County:

- Dead end roads with inadequate turn arounds
- Narrow roads without drivable shoulders
- Long, narrow, and poorly labeled driveways
- Limited street signs and homes not clearly addressed
- Thick, highly flammable vegetation surrounding many homes
- Minimal defensible space around structures
- Homes with wooden siding and roofs with heavy accumulations of vegetative debris
- No pressurized or non-pressurized water systems available
- Above ground utilities
- Large, adjacent areas of forest or wildlands
- Heavy fuel buildups in adjacent wildlands
- Undeveloped lots comprising half the total lots in many rural communities.
- High occurrence of wildfires in the several locations
- Distance from fire stations
- Lack of homeowner or community organizations

The Communities-at-Risk within Jasper County that led to its moderate risk rating are:

- > Turtle Cove Community, Off Lake Jackson Rd.
- > Falcon Ridge Subdivision
- > Grandview Community, Grand View Road
- > Oconee Forest, Oconee Forest Road
- > Jones Estates, Hamilton Drive
- ➤ Henderson Mill Subdivision, Henderson Mill Road at County Line Road
- Gaissert Subdivision, Gaissert Road
- > Gap Creek Community, Gap Creek Road
- > Johnny Fears Community, Johnny Fears Road
- Ross Community, Ross Road
- ➤ Kline Community, Kline Road
- ➤ Wisteria Cove Subdivision
- ➤ Hawks Nest Subdivision, Hawks Trail



Pictured above is an aerial photo of the Turtle Cove Community located on Jackson Lake off of Jackson Lake Road. This community is a prime example of wildland urban interface. Turtle Cove was certified as a Firewise Community in 2013 and the Turtle Cove Property Owner's Association is working to educate homeowner's about hazard risk and how to reduce the risk from wildfire. The Association has received several Firewise grants from the Georgia Forestry Commission for mitigation work and is working to manage and reduce risk on the community's forested property.

#### VI. PRIORITIZED MITIGATION RECOMMENDATIONS

#### **Executive Summary**

As Central Georgia continues to see increased growth from other areas seeking less crowded and warmer climes, new development will occur more frequently on forest and wildland areas. The County will have an opportunity to significantly influence the wildland fire safety of new developments. It is important that new development be planned and constructed to provide for public safety in the event of a wildland fire emergency.

Over the past 20 years, much has been learned about how and why homes burn during wildland fire emergencies. Perhaps most importantly, case histories and research have shown that even in the most severe circumstances, wildland fire disasters can be avoided. Homes can be designed, built and maintained to withstand a wildfire even in the absence of fire services on the scene. The National Firewise Communities program is a national awareness initiative to help people understand that they don't have to be victims in a wildfire emergency. The National Fire Protection Association has produced two standards for reference: NFPA 1144 Standard for Reducing Structure Ignition Hazards from Wildland Fire. 2008 Edition and NFPA 1141 Standard for Fire Protection Infrastructure for Land Development in Suburban and Rural Areas.

When new developments are built in the Wildland/Urban Interface, a number of public safety challenges may be created for the local fire services: (1) the water supply in the immediate areas may be inadequate for fire suppression; (2) if the Development is in an outlying area, there may be a longer response time for emergency services; (3) in a wildfire emergency, the access road(s) may need to simultaneously support evacuation of residents and the arrival of emergency vehicles; and (4) when wildland fire disasters strike, many structures may be involved simultaneously, quickly exceeding the capability of even the best equipped fire departments.

Prescribed burning (pictured at right) of woodlands is the best management practice to reduce hazardous fuel buildup. The Georgia Forestry Commission can assist with developing a prescribed

burning plan, installation of firebreaks, and can provide equipment standby and burning assistance when personnel are available.

The following recommendations were developed by the Jasper County CWPP Core team as a result of surveying and assessing fuels and structures and by conducting meetings and interviews with county and city officials. A priority order was determined based on which mitigation projects would best reduce the hazard of wildfire in the assessment area.



## **Proposed Community Hazard and Structural Ignitability Reduction Priorities**

Primary Protection for Community and Its Essential Infrastructure				
Treatment Area	Treatment Types	Treatment Method(s)		
1. All Structures	Create minimum of 30- feet of defensible space**	Trim shrubs and vines to 30 feet from structures, trim overhanging limbs, replace flammable plants near homes with less flammable varieties, remove vegetation around chimneys.		
2. Applicable Structures	Reduce structural ignitability**	Clean flammable vegetative material from roofs and gutters, store firewood appropriately, install skirting around raised structures, store water hoses for ready access, and replace pine straw and mulch around plantings with less flammable landscaping materials.		
3. Community Clean-up Day	Cutting, mowing, pruning**	Cut, prune, and mow vegetation in shared community spaces.		
4. Driveway Access	Culvert installation	See that adequate lengths of culverts are installed to allow emergency vehicle access.		
5. Road Access	Identify needed road improvements	As roads are upgraded, widen to minimum standards with at least 50 foot diameter cul-de-sacs or turn arounds.		
Community Wildland Fuel	Community Wildland Fuel Reduction Priorities			
Treatment Area	Treatment Types	Treatment Method(s)		
		Encourage prescribed burning for private landowners and industrial timberlands particularly adjacent to residential areas.		
1. Adjacent WUI Lands	Reduce hazardous fuels	Work with Georgia Forestry Commission and Oconee National Forest to encourage prescribed burning and other fuel reduction practices in WUI areas.		
2. Railroad Corridors	Reduce hazardous fuels	Encourage railroads to increase maintenance along their ROW eliminating brush and grass through herbicide and mowing. Maintain firebreaks along ROW adjacent to residential areas.		

3. Existing Fire Lines	Reduce hazardous fuels	Clean and re-harrow existing lines. Create new fire lines near residential areas.	
Improved Community Wild	lland Fire Response Pric	orities	
1. Water Sources	Dry Hydrants	Inspect, maintain and improve access to existing dry hydrants. Add signage along road to mark the hydrants.  Locate sites and construct additional dry hydrants as needed.	
2. Fire Stations	Equipment	Wildland hand tools. Lightweight Wildland PPE Gear. Investigate need for "brush" trucks near communities at risk.	
3. Water Sources	Drafting equipment	Investigate need for additional drafting pumps and other drafting equipment.	
4. Personnel	Training	Obtain Wildland Fire Suppression training for fire personnel to include S130, S190, and S215. Ready Set Go training.	
**Actions to be taken by	homeowners and communi	ity stakeholders	

## **Proposed Education and Outreach Priorities**

#### 1. Conduct "How to Have a Firewise Home" Workshop for County Residents

Set up and conduct a workshop for homeowners that teach the principles of making homes and properties safe from wildfire. Topics for discussion include defensible space, landscaping, building construction, etc. Workshop will be scheduled for evenings or weekends when most homeowners are available and advertised through local media outlets.

Distribute materials promoting firewise practices and planning through local community and governmental meetings.

#### 2. Conduct "Firewise" Workshop for Community Leaders

Arrange for GFC Firewise Coordinator to work with local community leaders and governmental officials on the importance of "Firewise Planning" in developing ordinances and codes as the county as the need arises. In addition to the Turtle Cove Community, Falcon Ridge and other high risk communities should be sought after for inclusion in the National Firewise Communities Program.

#### 3. Spring Clean-up Event, (National Wildfire Preparedness Day, first Saturday in May)

Conduct clean-up event every spring involving the Georgia Forestry Commission, Jasper County Fire Departments, City of Monticello, and local residents of Jasper County. Since 2014, the National Fire Protection Association's National Wildfire Preparedness Day is held each year on the first Saturday in May. Set up information table with educational materials and refreshments. Initiate the event with a morning briefing by GFC Firewise coordinator and local fire officials detailing plans for the day and safety precautions. Activities to include the following:

- Clean flammable vegetative material from roofs and gutters
- Trim shrubs and vines to 30 feet away from structures
- Trim overhanging limbs
- Clean hazardous or flammable debris from adjacent properties

Celebrate the work with a community cookout, with Community officials, GFC and Jasper County Fire Departments discussing and commending the work accomplished.

#### 4. Informational Packets

Develop and distribute informational packets to be distributed by realtors and insurance agents. Included in the packets are the following:

- Be Firewise Around Your Home
- Firewise Guide to Landscape and Construction
- Firewise Communities USA Bookmarks
- Fire Adapted Community information

#### 5. Wildfire Protection Display

Create and exhibit a display for the general public at the local events. Display can be independent or combined with the Georgia Forestry Commission display.

#### 6. Press

Invite the local and regional news media to community "Firewise" functions for news coverage and regularly submit press releases documenting wildfire risk improvements in Jasper County.

## VII. ACTION PLAN

## **Roles and Responsibilities**

The following roles and responsibilities have been developed to implement the action plan:

Role	Responsibility		
Hazardous Fuels and Structural Ignitability Reduction			
Jasper County WUI Fire Council	Create this informal team or council comprised of residents, GFC officials, Jasper County Fire department officials, a representative from the city and county government and the EMA Director for Jasper County. Meet periodically to review progress towards mitigation goals, appoint and delegate special activities, work with federal, state, and local officials to assess progress and develop future goals and action plans. Work with residents to implement projects and firewise activities.		
Key Messages to focus on	1 Defensible Space and Firewise Landscaping		
	2 Debris Burning Safety		
	3 Firewise information for homeowners		
	4 Prescribed burning benefits		
Communications objectives	1 Create public awareness for fire danger and defensible space issues		
	2 Identify most significant human cause fire issues		
	3 Enlist public support to help prevent these causes		
	4 Encourage people to employ fire prevention and defensible spaces in their communities.		
Target Audiences	1 Homeowners		
-	2 Forest Landowners and users		
	3 Civic Groups		
	4 School Groups		
	5 Homeowner Associations		
Methods	1 News Releases		
	2 Personal Contacts		
	3 Key messages and prevention tips		
	4 Visuals such as signs, brochures and posters		

Spring Clean-up Day (National Wildfire Preparedness Day, first Saturday in May)			
Event Coordinator	Coordinate day's events and schedule, catering for cookout, guest attendance, and moderate activities the day of the day of the event.		
Event Treasurer	Collect funds from residents to cover food, equipment rentals, and supplies.		
Publicity Coordinator	Advertise event through neighborhood newsletter, letters to officials, and public service announcements (PSAs) for local media outlets. Publicize post-event through local paper and radio PSAs.		
Work Supervisor	Develop volunteer labor force of community residents; develop labor/advisory force from Georgia Forestry Commission, Jasper County Fire Departments, and Emergency Management Agency. Procure needed equipment and supplies. In cooperation with local city and county officials, develop safety protocol. Supervise work and monitor activities for safety the day of the event.		

## Funding Needs: The following funding is needed to implement the action plan:

Project	Estimated Cost	Potential Funding Source(s)
Create a minimum of 30 feet of defensible space around structures	Varies	Residents will supply labor and fund required work on their own properties.
2. Reduce structural ignitability by cleaning flammable vegetation from roofs and gutters; appropriately storing firewood, installing skirting around raised structures, storing water hoses for ready access, replacing pine needles with less flammable material.	Varies	Residents will supply labor and fund required work on their own properties.
3. Amend codes and ordinances to reduce fire risk. The International Wildland –Urban Interface Code (IWUIC) was adopted in Georgia in 2013.	No Cost	To be adopted by city and county government.
4. Spring Cleanup Day	Varies	Community Business donations. State Farm provides grants for National Wildfire Preparedness Day events.
5. Fuel Reduction Activities	\$15 / acre	FEMA & USFS Grants

#### VIII. GRANT FUNDING AND MITIGATION ASSISTANCE

As funding is questionable in these times of tight government budgets and economic uncertainty, unconventional means should be identified whereby the need for funding can be reduced or eliminated.

- FIREWISE materials are available for no cost at www.firewise.org.
- Another source of mitigation information can be found at <a href="www.nfpa.org">www.nfpa.org</a>.
- Access to reduced cost or free of charge copy services to reproduce materials.
- Free of charge public meeting areas should be identified where communities could gather for educational programs regarding prevention and firewise principles.

Community Protection Grant: US Forest Service sponsored prescribed fire program. Communities with "at-risk" properties that lie within ten miles of a National Forest, National Park Service or Bureau of Land Management tracts may apply with the Georgia Forestry Commission to have their land prescribe burned free-of-charge. Forest mastication, where it is practical with a Georgia Forestry Commission equipment, is also available under this grant program.

FEMA Mitigation Policy MRR-2-08-01: through GEMA – Hazard Mitigation Grant Program (HMGP) and Pre-Disaster Mitigation Program (PDM).

- 1. To provide technical and financial assistance to local governments to assist in the implementation of long term, cost effective hazard mitigation accomplishments.
- 2. This policy addresses wildfire mitigation for the purpose of reducing the threat to all-risk structures through creating defensible space, structural protection through the application of ignition resistant construction and limited hazardous fuel reduction to protect life and property.
- 3. With a completed registered plan (addendum to the State Plan) counties can apply for premitigation funding. They will also be eligible for HMGP funding if the county is declared under a wildfire disaster.

Georgia Forestry Commission: Plowing and prescribed burning assistance, as well as forest mastication, can be obtained from the GFC as a low-cost option for mitigation efforts.

The Georgia Forestry Commission Firewise Community Mitigation Assistance Grants – Nationally recognized Firewise Communities can receive up to \$5000 grants to help address potential wildfire risk reduction projects. Grant submission can be made through local Georgia Forestry Commission offices or your Regional Wildfire Prevention Specialist.

#### IX. GLOSSARY

Community-At-Risk – A group of two or more structures whose proximity to forested or wildland areas places homes and residents at some degree of risk.

Critical Facilities – Buildings, structures or other parts of the community infrastructure that require special protection from an approaching wildfire.

CWPP - The Community Wildfire Protection Plan

Defensible Space – The immediate landscaped area around a structure (usually a minimum of 30 ft.) kept "lean, clean and green" to prevent an approaching wildfire from igniting the structure.

Dry Hydrant - A non-pressurized pipe system permanently installed in existing lakes, ponds and streams that provides a suction supply of water to a fire department tank truck.

FEMA – The Federal Emergency Management Agency whose mission is to support our citizens and first responders to ensure that as a nation we work together to build, sustain, and improve our capability to prepare for, protect against, respond to, recover from, and mitigate all hazards.

Fire Adapted Community – A community fully prepared for its wildfire risk by taking actions to address safety, homes, neighborhoods, businesses and infrastructure, forest, parks, open spaces, and other community assets.

Firewise Program -A national initiative with a purpose to reduce structural losses from wildland fires.

Firewise Community/USA – A national recognition program for communities that take action to protect themselves from wildland fire. To qualify a community must have a wildfire risk assessment by the Georgia Forestry Commission, develop a mitigation action plan, have an annual firewise mitigation/education event, have dedicated firewise leadership, and complete the certification application.

Fuels – All combustible materials within the wildland/urban interface or intermix including, but not limited to, vegetation and structures.

Fuel Modification – Any manipulation or removal of fuels to reduce the likelihood of ignition or the resistance to fire control.

Hazard & Wildfire Risk Assessment – An evaluation to determine an area's (community's) potential to be impacted by an approaching wildland fire.

Healthy Forests Initiative - Launched in August 2002 by President Bush (following passage of the Healthy Forests Restoration Act by Congress) with the intent to reduce the risks severe wildfires pose to people, communities, and the environment.

Home Ignition Zone (Structure Ignition Zone) - *Treatment area for wildfire protection. The* "zone" includes the structure(s) and their immediate surroundings from 0-200 ft.

Mitigation – An action that moderates the severity of a fire hazard or risk.

National Fire Plan – National initiative, passed by Congress in the year 2000, following a landmark wildland fire season, with the intent of actively responding to severe wildland fires and their impacts to communities while ensuring sufficient firefighting capacity for the future.

National Fire Protection Association (NFPA) - An international nonprofit organization established in 1896, whose mission is to reduce the worldwide burden of fire and other hazards on the quality of life by providing and advocating consensus codes and standards, research, training, and education.

National Wildfire Preparedness Day – Started in 2014 by the National Fire Protection Association as a day for communities to work together to prepare for the fire season. It is held annually on the first Saturday in May.

Prescribed Burning (fire) – The use of planned fire that is deliberately set under specific fuel and weather condition to accomplish a variety of management objectives and is under control until it burns out or is extinguished.

Ready, Set, Go - A program fire services use to help homeowners understand wildfire preparedness, awareness, and planning procedures for evacuation.

Southern Group of State Foresters – Organization whose members are the agency heads of the forestry agencies of the 13 southern states, Puerto Rico and the Virgin Islands.

Stakeholders— Individuals, groups, organizations, businesses or others who have an interest in wildland fire protection and may wish to review and/or contribute to the CWPP content.

Wildfire or Wildland Fire - An unplanned and uncontrolled fire spreading through vegetative fuels.

Wildland/Urban Interface - The presence of structures in locations in which the authority having jurisdiction (AHJ) determines that topographical features, vegetation, fuel types, local weather conditions and prevailing winds result in the potential for ignition of the structures within the area from flames and firebrands from a wildland fire (NFPA 1144, 2008 edition).

#### X. SOURCES OF INFORMATION

Publications/Brochures/Websites

- FIREWISE materials can be ordered at <u>www.firewise.org</u>. These materials can be ordered at no cost.
- Georgia Forestry Commission www.georgiafirewise.org
- Examples of successful wildfire mitigation programs can be viewed at the website for National Database of State and Local wildfire Hazard Mitigation Programs sponsored by the U.S. Forest Service and the Southern Group of State Foresters www.wildfireprograms.com
- Information about a variety of interface issues (including wildfire) can be found at the USFS website for Interface South: www.interfacesouth.org
- Information on International Wildland-Urban Interface Code and standards for emergency services including wildfire can be found at www.nfpa.org
- Information on FEMA Assistance to Firefighters Grants (AFG) can be found at <u>www.firegrantsupport.com</u>
- Information on National Fire Plan grants can be found at http://www.federalgrantswire.com/national-fire-plan--rural-fire-assistance.html
- Southern Wildfire Risk Assessment website (SouthWRAP) <u>www.southernwildfirerisk.com</u>
- Fire Adapted Community program www.fireadapted.org
- Ready Set Go program www.wildlandfirersg.org

#### **Appended Documents:**

 Jasper County Southern Wildfire Risk Assessment (SouthWRAP) Summary Report



# P. O. Box 819 Macon, GA 312021 800-GA-TREESGaTrees.org

The Georgia Forestry Commission provides leadership, service, and education in the protection and conservation of Georgia's Forest Resources.

An Equal Opportunity Employer and Service Provider

This plan should become a working document that is shared by local, state, and federal agencies that will use it to accomplish common goals. An agreed-upon schedule for meeting to review accomplishments, solve problems, and plan for the future should extend beyond the scope of this plan. Without this follow up this plan will have limited value.